House Bill 455 (COMMITTEE SUBSTITUTE)

By: Representative Stephens of the 164th

## A BILL TO BE ENTITLED

## AN ACT

1 To amend Chapter 13 of Title 16 of the Official Code of Georgia Annotated, relating to

2 controlled substances, so as to enact the "Georgia Prescription Monitoring Program Act"; to

provide for legislative intent; to provide for definitions; to provide for the establishment of

4 a program for the monitoring of prescribing and dispensing Schedule II, III, or IV controlled

substances by the Georgia State Board of Pharmacy; to require dispensers to submit certain

information regarding the dispensing of certain drugs; to provide for the confidentiality of

submitted information except under certain circumstances; to authorize the Georgia Drugs

8 and Narcotics Agency to contract for services relating to the program; to provide for the

9 establishment of a Prescription Monitoring Program Advisory Committee; to provide for its

10 membership, duties, and organization; to provide for the establishment of rules and

regulations; to provide for penalties; to provide for limited liability; to provide for related

matters; to provide for an effective date; to repeal conflicting laws; and for other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

15 Chapter 13 of Title 16 of the Official Code of Georgia Annotated, relating to controlled

substances, is amended by adding a new article to read as follows:

17 "ARTICLE 6

18 16-13-120.

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19 This article shall be known and may be cited as the 'Georgia Prescription Monitoring

20 Program Act.'

21 16-13-121.

This article is intended to improve the state's ability to identify and stop diversion of

prescription drugs in an efficient and cost-effective manner that will not impede the

appropriate medical utilization of licit controlled substances or other licit drugs with

- 2 potential for abuse while minimizing impact on pharmacy operations.
- 3 16-13-122.
- 4 (a) As used in this article, the term:
- 5 (1) 'Agency' means the Georgia Drugs and Narcotics Agency.
- 6 (2) 'Board' means the Georgia State Board of Pharmacy.
- 7 (3) 'Controlled substance' has the same meaning given such term in paragraph (4) of
- 8 Code Section 16-13-21.
- 9 (4) 'Dispenser' means a person who delivers a Schedule II, III, or IV controlled substance
- to the ultimate user but shall not include:
- 11 (A) A licensed pharmacy of a hospital that dispenses such substances for the purpose
- of inpatient or outpatient hospital care, a licensed pharmacy of a hospital or retail
- pharmacy of a hospital which dispenses prescriptions for controlled substances at the
- time of dismissal or discharge from such a facility, or a licensed pharmacy of a hospital
- or retail pharmacy of a hospital which dispenses such substances for long-term care
- patients or inpatient hospice facilities;
- 17 (B) An institutional pharmacy that serves only a health care facility, including, but not
- limited to, a nursing home, an intermediate care home, a personal care home, or a
- hospice program, which provides inpatient care and which pharmacy dispenses such
- substances to be administered and used by a patient on the premises of the facility;
- 21 (C) A practitioner or other authorized person who administers such a substance; or
- (D) A pharmacy operated by, on behalf of, or under contract with the Department of
- Corrections for the sole and exclusive purpose of providing services in a secure
- 24 environment to prisoners within a penal institution, penitentiary, prison, detention
- center, or other secure correctional institution. This shall include correctional
- 26 institutions operated by private entities in this state which house inmates under the
- 27 Department of Corrections.
- A hospital, clinic, or other health care facility may apply to the board for an exemption
- 29 to be excluded from the definition of this term for purposes of compliance with this
- article if compliance would impose an undue hardship on such facility. The board shall
- provide guidelines and criteria for what constitutes an undue hardship which shall include
- 32 criteria relating to the amount of indigent patients served and the lack of electronic
- capability of the facility.
- 34 (5) 'Patient' means the person or animal who is the ultimate user of a drug for whom a
- prescription is issued or for whom a drug is dispensed.

1 (6) 'Prescriber' means a physician, dentist, veterinarian, scientific investigator, or other

- 2 person licensed, registered, or otherwise authorized under the laws of this state to
- 3 prescribe, distribute, dispense, conduct research with respect to, or to administer a
- 4 controlled substance in the course of professional practice or research in this state.
- 5 (7) 'Schedule II, III, or IV controlled substance' means a controlled substance that is
- 6 classified as a Schedule II, III, or IV controlled substance under Code Section 16-13-26,
- 7 16-13-27, or 16-13-28, respectively, or under the Federal Controlled Substances Act, 21
- 8 U.S.C. Section 812.
- 9 16-13-123.
- 10 (a) The board and agency may apply for available grants and accept any gifts, grants, or
- donations to assist in developing and maintaining the program established by this article.
- 12 (b) The board shall be authorized to grant funds to dispensers for the purpose of covering
- costs for dedicated equipment and software for dispensers to use in complying with the
- 14 reporting requirements of this article. Such grants shall be funded by gifts, grants,
- donations, or other funds appropriated for the operation of the prescription monitoring
- program. The board shall be authorized to establish standards and specifications for any
- equipment and software purchased pursuant to a grant received pursuant to this article.
- Nothing in this article shall be construed to require a dispenser to incur costs to purchase
- 19 equipment and software used to comply with this article.
- 20 16-13-124.
- 21 (a) The board shall establish and maintain a program for the monitoring of prescribing and
- dispensing of all Schedule II, III or IV controlled substances.
- 23 (b) Each dispenser shall submit to the board by electronic means information regarding
- each prescription dispensed for a drug included under subsection (a) of this Code section.
- 25 The information submitted for each prescription shall include, but not be limited to:
- 26 (1) United States Drug Enforcement Administration (DEA) permit number or approved
- dispenser facility identification number;
- 28 (2) Date prescription filled;
- 29 (3) Prescription number;
- 30 (4) Whether prescription is new or a refill;
- 31 (5) National Drug Code (NDC) for drug dispensed;
- 32 (6) Quantity dispensed;
- 33 (7) Number of days' supply of the drug;
- 34 (8) Patient's name;
- 35 (9) Patient's address;

- 1 (10) Patient's date of birth;
- 2 (11) Approved prescriber identification number;
- 3 (12) Date prescription issued by prescriber; and
- 4 (13) Other data elements consistent with standards established by the American Society
- 5 for Automation in Pharmacy, if designated by regulations of the board.
- 6 (c) Each dispenser shall submit the information in accordance with transmission methods
- and frequency requirements established by the board but no less often than weekly and
- 8 shall report, at a minimum, prescriptions dispensed up to the day prior to data submission.
- 9 (d) The board may issue a waiver to a dispenser that is unable to submit prescription
- information by electronic means acceptable to the board. Such waiver may permit the
- dispenser to submit prescription information by paper form or other means, provided all
- information required in subsection (b) of this Code section is submitted in this alternative
- format subject to the frequency requirements of subsection (c) of this Code section.
- 14 Requests for waivers shall be submitted in writing.
- 15 16-13-125.
- 16 (a) Prescription information submitted to the board shall be confidential and shall not be
- subject to open records requirements, as contained in Article 4 of Chapter 18 of Title 50,
- except as provided in subsections (c) and (d) of this Code section.
- 19 (b) The board shall establish and maintain strict procedures to ensure that the privacy and
- 20 confidentiality of patients and prescribers and patient and prescriber information collected,
- 21 recorded, transmitted, and maintained pursuant to this article are protected. Such
- information shall not be disclosed to persons except as otherwise provided in this Code
- section and only in a manner which in no way would conflict with the requirements of the
- federal Health Insurance Portability and Accountability Act of 1996, P.L. 104-191. This
- 25 may include, but not be limited to, restricting access only to those individuals and entities
- which clearly demonstrate a need to know such information.
- 27 (c) The board shall review the prescription information and if there is reasonable cause to
- believe a violation of law or breach of professional standards may have occurred, the board
- shall notify the appropriate law enforcement or professional licensing, certification, or
- regulatory agency or entity and shall provide prescription information to such agency or
- 31 entity which may be necessary for an investigation.
- 32 (d) The board shall be authorized to provide data collected pursuant to this article to the
- following persons or under the following circumstances:
- 34 (1) Persons authorized to prescribe or dispense controlled substances for the purpose of
- providing medical or pharmaceutical care for their patients;

1 (2) Upon the request of a person about whom the information requested concerns or

- 2 upon the request on his or her behalf by his or her attorney;
- 3 (3) The Composite State Board of Medical Examiners or any licensing board whose
- 4 practitioners have the authority to prescribe or dispense controlled substances;
- 5 (4) Local, state, and federal law enforcement or prosecutorial officials engaged in the
- 6 administration, investigation, or enforcement of the laws governing licit drugs;
- 7 (5) Upon the lawful order of a court of competent jurisdiction; and
- 8 (6) Personnel of the agency for purposes of administration and enforcement of this
- 9 article, Article 2 of this chapter, the 'Georgia Controlled Substances Act,' or any other
- applicable state law.
- 11 (e) The board may provide data to public or private entities for statistical, research, or
- educational purposes after removing information that could be used to identify prescribers
- or individual patients or persons who received prescriptions from dispensers.
- 14 (f) Any person who receives data or reports from the board shall not provide such data or
- reports to any other person or entity except by order of a court of competent jurisdiction
- or as otherwise permitted pursuant to this article.
- 17 16-13-126.
- 18 The agency shall be authorized to contract with another state agency or with a private
- vendor, as necessary, to ensure the effective operation of the prescription monitoring
- program established pursuant to this article. Any contractor shall be bound to comply with
- 21 the provisions regarding confidentiality of prescription information in Code Section
- 22 16-13-125 and shall be subject to the penalties specified in Code Section 16-13-129 for
- unlawful acts.
- 24 16-13-127.
- 25 (a) There is established a Prescription Monitoring Program Advisory Committee for the
- purposes of consulting with and advising the board and the agency on matters related to the
- establishment, maintenance, and operation of the prescription monitoring program
- established pursuant to this article. This shall include, but not be limited to, data collection,
- 29 regulation of access to data, and security of data collected.
- 30 (b) The advisory committee shall consist of five members, appointed by the board, which
- may include individuals representing pharmacies, dentistry, and medical professionals.
- 32 The board shall be authorized, but not required, to make such appointments from
- recommendations submitted by the Medical Association of Georgia, the Georgia Dental
- 34 Association, the Georgia Pharmacy Association, and the Georgia Society of Health System

1 Pharmacies. Each member of the advisory committee shall serve a two-year term and until

- the appointment and qualification of such member's successor.
- 3 (c) The advisory committee shall elect a chairperson and vice chairperson from among its
- 4 membership to serve a term of one year.
- 5 (d) The advisory committee shall meet at the call of the chairperson or upon request by at
- 6 least three of the members and shall meet at least one time per year. Three members of the
- 7 committee shall constitute a quorum.
- 8 (e) The members shall receive no compensation or reimbursement of expenses from the
- 9 state for their services as members of the advisory committee.
- 10 16-13-128.
- 11 The board shall promulgate rules and regulations setting forth the procedures and methods
- 12 for implementing this article.
- 13 16-13-129.
- 14 (a) A dispenser who willfully and intentionally fails to submit prescription monitoring
- information to the board as required by this article or willfully and intentionally submits
- incorrect prescription information shall be guilty of a misdemeanor and punished by
- imprisonment for a period not to exceed 12 months or a fine not to exceed \$1,000.00, or
- both.
- 19 (b) A person authorized to have prescription monitoring information pursuant to this
- article who willfully and intentionally discloses such information in violation of this article
- shall be guilty of a felony and punished by imprisonment for a period not to exceed ten
- years or a fine not to exceed \$10,000.00, or both.
- 23 (c) A person authorized to have prescription monitoring information pursuant to this article
- 24 who willfully and intentionally uses such information in a manner or for a purpose in
- violation of this article shall be guilty of a felony and punished by imprisonment for a
- period not to exceed ten years or a fine not to exceed \$10,000.00, or both.
- 27 (d) The penalties provided by this Code section are intended to be cumulative of other
- penalties which may be applicable and are not intended to repeal such other penalties.
- 29 16-13-130.
- Nothing in this article shall require a dispenser or prescriber to obtain information about
- a patient from the prescription monitoring program established pursuant to this article. A
- dispenser or prescriber shall not have a duty and shall not be held liable for damages to any
- person in any civil, criminal, or administrative action for injury, death, or loss to person or
- property on the basis that the dispenser or prescriber did or did not seek or obtain

1 information from the prescription monitoring program. A dispenser or prescriber acting

- 2 in good faith shall be immune from any civil, criminal, or administrative liability that might
- 3 otherwise be incurred or imposed for requesting or receiving information from the
- 4 prescription monitoring program."
- 5 SECTION 2.
- 6 This Act shall be effective on July 1, 2008.
- 7 SECTION 3.
- 8 All laws and parts of laws in conflict with this Act are repealed.